Message Text

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INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10 CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00 HA-05 ACDA-12 /121 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 2639

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LIBREVILLE IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

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E.O. 11652: GDS TAGS: PORG, SF, WA

SUBJECT: NAMIBIA: REVISED TEXT OF WESTERN FIVE

RESPONSE TO VORSTER'S LETTER OF JULY 23

REFS: (A) PRETORIA 4178, (B) USUN 2988,

(C) PRETORIA 4212

1. THE CONTACT GROUP MET AM JULY 24 TO CONSIDER VIEWS OF CAPITALS AND THE PRETORIA FIVE ON THE DRAFT RESPONSE OF THE FIVE (REF B) TO VORSTER'S LETTER OF JULY 23 (REF A). AFTER CONSIDERABLE DISCUSSION, THE GROUP AGREED ON A REVISED MESSAGE CONTAINED CONFIDENTIAL.

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PARA TWO BELOW. THE GROUP BELIEVES THAT THIS IS THE ONLY RESPONSE NEEDED AND THAT NO FULLER EXPLANATION OF OUR VOTE OF THE WALVIS BAY RESOLUTION SHOULD BE MADE.

2. REVISED TEXT FOLLOWS: BEGIN TEXT.

- 1. THE GOVERNMENTS OF THE FIVE WISH TO ACKNOWLEDGE YOUR MESSAGE OF JULY 23.
- 2. SOUTH AFRICA'S ACCEPTANCE OF THE WESTERN PROPOSAL ON APRIL 25 REPRESENTED A MAJOR ADVANCE IN THE PROGRESS TOWARDS AN INTERNATIONALLY ACCEPTABLE SETTLEMENT OF THE NAMIBIAN QUESTION. WE THEREFORE NOTE WITH SATISFACTION THAT YOUR GOVERNMENT STANDS BY ITS ACCEPTANCE OF THE PROPOSAL.
- 3. ON THE SUBJECT OF WALVIS BAY, WE NOTE WITH CONCERN THAT OUR UNDERSTANDING OF THE DISCUSSIONS OVER THE PAST SIXTEEN MONTHS DOES NOT ACCORD IN SOME RESPECTS WITH THE VIEWS EXPRESSED IN YOUR LETTER OF JULY 23. WE SHARE YOUR VIEW THAT WALVIS BAY IS A SEPARATE ISSUE FROM THE PROPOSAL OF THE FIVE FOR THE ACHIEVEMENT OF INDEPENDENCE IN NAMIBIA. FROM THE OUTSET, WE HAVE RECOGNIZED THAT IT IS AN ISSUE WHICH COULD NOT BE RESOLVED IN THE CONTEXT OF OUR PROPOSAL. WE HAVE, HOWEVER, POINTED OUT TO YOU THAT THE ISSUE WOULD INEVITABLY ARISE, AND IT HAS ALWAYS BEEN OUR UNDERSTANDING THAT IT REMAINED OPEN TO US TO EXPRESS OUR POLITICAL VIEW ON THE FUTURE OF WALVIS BAY.
- 4. THE WALVIS BAY RESOLUTION OF WHICH WE HAVE INFORMED YOU THROUGH OUR REPRESENTATIVES IN NEW YORK IS NOT A PART OF OUR PROPOSAL. AT OUR INSISTENCE, THE TEXT DOES CONFIDENTIAL

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NOT ADDRESS ITSELF TO THE LEGAL QUESTION, AND IN NO WAY PREJUDICES THE SOUTH AFRICAN LEGAL POSITION. THE REFERENCE TO "STEPS NECESSARY" IN OPERATIVE PARAGRAPH 2, IN OUR OPINION, MEANS NEGOTIATION. THERE IS NO COERCE ELEMENT IN THE RESOLUTION. FURTHERMORE, THE TREATMENT OF WALVIS BAY IS IN A FUTURE CONTEXT, AND THERE IS NO TIMETABLE. THE RESOLUTION IMPLIES THAT WALVIS BAY IS NOT AT PRESENT PART OF NAMIBIA AND WILL REMAIN IN THIS CONDITION UNTIL NEGOTIATIONS HAVE TAKEN PLACE AFTER INDEPENDENCE.

5. IT IS OUR POSITION THAT THE FUTURE OF WALVIS BAY CAN ONLY BE DETERMINED BY DISCUSSIONS BETWEEN YOUR GOVERNMENT AND THE ELECTED GOVERNMENT OF NAMIBIA. OUR FIVE GOVERNMENTS WILL MAKE IT CLEAR IN THE STATEMENTS OF REPRESENTATIVES IN THE SECURITY COUNCIL, AND BY OUR ACTIONS IN PURSUANCE OF THE RESOLUTION, THAT WE BELIEVE THE ONLY WAY TO RESOLVE THE ISSUE IS THROUGH NEGOTIATIONS. THUS, THERE IS NO CONTRADICTION BETWEEN PRINCIPLES ENUNCIATED IN THE LETTER FROM OUR FIVE HEADS OF STATE OF GOVERNMENT AND WALVIS BAY RESOLUTION. MOREOVER, AS WILL BE MADE CLEAR BY OUR STATEMENT IN THE SECURITY COUNCIL, THE FIVE INTERPRET THE WALVIS BAY RESOLUTION AS AN ACTION BY THE

SECURITY COUNCIL WITHIN ITS RESPONSIBILITIES TO ENCOURAGE PEACEFUL SETTLEMENT OF DISPUTES. IN OUR VIEW, IT HAS NO FURTHER IMPLICATIONS.

6. IN THE LIGHT OF THESE CONSIDERATIONS, WE BELIEVE THAT THE EXPLANATION OF VOTE WHICH OUR REPRESENTATIVES WILL MAKE IN THE SECURITY COUNCIL WILL ALLAY YOUR CONCERNS. WE THEREFORE EARNESTLY HOPE THAT YOU CAN AGREE NOT TO GO AHEAD AND PUBLISH YOUR MESSAGE.

7. WE EXPECT THAT THE SECURITY COUNCIL WILL BE TAKING UP THIS MATTER ON JULY 25. WE BELIEVE THAT OUR PRESENTA-

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TION THERE WILL ENABLE US TO MOVE FORWARD TOGETHER TOWARDS AN EARLY INDEPENDENCE FOR NAMIBIA. END TEXT.

3. THE CONTACT GROUP ALSO AGREED ON THE FOLLOWING CONTINGENCY TALKING POINT: "IF BOTHA AGAIN QUESTIONS THE FINAL OPERATIVE PARAGRAPH OF THE WALVIS BAY RESOLUTION, YOU SHOULD RESPOND THAT (AS HE

WELL KNOWS FROM HIS OWN UN EXPERIENCE) IT IS A STANDARD CLOSING TO RESOLUTIONS ON PEACEFUL SETTLE-MENT. IT IMPLIES NOTHING MORE THAN THE ITEM REMAINS ON THE COUNCIL'S AGENDA--WHICH WOULD IN ANY EVENT BE THE CASE BECAUSE THE COUNCIL HAS SELDOM FORMALLY REMOVED ITEMS -ROM ITS AGENDA". CONFIDENTIAL

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- 4. GROUP AGREED THAT IF CAPITALS HAVE FURTHER MINOR REVISIONS TO SUGGEST, THE FINAL TEXT SHOULD BE RECONCILED BY THE PRETORIA FIVE IN THE INTEREST OF TIME.
- 5. SUBSEQUENT TO THE CONTACT GROUP MEETING, THE GROUP AGREED TO THE FOLLOWING CHANGE IN THE REVISED TEXT ABOVE: IN THE FINAL SENTENCE OF PARAGRAPH FOUR OF THE TEXT, REPLACE THE WORDS "PART OF" WITH "INTEGRATED IN". THE SENTENCE NOW READS: "THE RESOLUTION IMPLIES THAT WALVIS BAY IS NOT AT PRESENT INTEGRATED IN NAMIBIA AND WILL REMAIN IN THIS CONDITION UNTIL NEGOTIATIONS HAVE TAKEN PLACE AFTER INDEPENDENCE". YOUNG

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